

Message Text

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ORIGIN ACDA-10

INFO OCT-01 ARA-10 EUR-12 ISO-00 OES-07 PM-05 L-03
SS-15 FEA-01 CIAE-00 INR-07 IO-13 NSAE-00 NSC-05
EB-08 NRC-05 DODE-00 ERDA-05 SP-02 /109 R

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P 010256Z OCT 77
FM SECSTATE WASHDC
TO AMEMBASSY BOGOTA PRIORITY
INFO AMEMBASSY VIENNA PRIORITY

C O N F I D E N T I A L STATE 236110

USIAEA

E.O. 11652: GDS

TAGS: PARM, ENGR, TECH, CO

SUBJECT: AGREEMENT FOR COOPERATION

REF: (A) BOGOTA 7945; (B) STATE 187696; (C) BOGOTA 8912

1. DRAFT LEGISLATION NOW PENDING REQUIRED IN NEW AGREE-
MENTS FOR COOPERATION THAT ALL OF A STATE'S PEACEFUL
NUCLEAR ACTIVITIES BE UNDER IAEA SAFEGUARDS AS A CONDITION
OF CONTINUED US SUPPLY. THIS IS CONSISTENT WITH THE
ADMINISTRATION'S ORIGINAL BILL SUBMITTED IN APRIL. AS A
PRACTICAL MATTER GOC FULFILLS THIS MINIMUM CONDITION SO
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LONG AS SAFEGUARDS ARE MAINTAINED ON THE IAN-R1 REACTOR.
NPT ADHERENCE IS NOT REPEAT NOT A SPECIFIC REQUIREMENT.
HOWEVER, PRESIDENT CARTER STATED IN APRIL THAT HE VIEWED
IAEA SAFEGUARDS ON ALL FACILITIES AS AN INTERIM MEASURE
AND THAT OUR FIRST PREFERENCE, AND CONTINUING OBJECTIVE,
IS UNIVERSAL ADHERENCE TO THE NPT. THIS VIEW WAS REITERATED
BY THE PRESIDENT IN SEPTEMBER IN BILATERAL DISCUSSIONS WITH

PRESIDENT LOPEZ. WHILE IT IS UNLIKELY THAT NPT ADHERENCE WILL BE AN EXPLICIT LEGISLATIVE REQUIREMENT FOR NEW AGREEMENTS, PRESIDENT CARTER'S STATEMENTS DEMONSTRATE A STRONG PREFERENCE FOR NPT ADHERENCE.

2. THE NEW AGREEMENT MUST BE APPROVED BY CONGRESS AND AT PRESENT IT IS DIFFICULT TO PREDICT THE ATTITUDE OF CONGRESS TOWARD APPROVAL OF SUCH AGREEMENTS WITH NON-NPT PARTIES. HOWEVER, WHILE IT SEEMS CERTAIN THAT NPT ADHERENCE MAY NOT BECOME A STRICT LEGISLATIVE REQUIREMENT, IT COULD NOT HELP BUT BE REGARDED FAVORABLY BY CONGRESS IN CONSIDERING A NEW AGREEMENT FOR COOPERATION WITH THE GOC.

3. AS NOTED, REFTEL (B), PARA.5, US CONTINUES TO HAVE STRONG INTEREST IN SEEING GOC COMPLETE TLATELOLCO SAFEGUARDS AGREEMENT, NOW THREE AND ONE-HALF YEARS OVERDUE FOR COMPLETION. (FYI: EACH CONTRACTING PARTY HAD 180 DAYS AFTER DEPOSIT OF INSTRUMENTS OF RATIFICATION TO INITIATE NEGOTIATIONS WITH THE IAEA FOR SAFEGUARDS AND 18 MONTHS AFTER THE INITIATION OF THESE NEGOTIATIONS FOR THE AGREEMENT TO ENTER INTO FORCE. END FYI.) IN FURTHER DISCUSSIONS OF NUCLEAR COOPERATION WITH GOC OFFICIALS, EMBASSY SHOULD NOTE OUR INTERESTS AND MAY INDICATE THAT EARLY GOC AGREEMENT WOULD FACILITATE PROGRESS OF UPCOMING NEGOTIATIONS.
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4. IN LIGHT OF REFTEL (C), DEPARTMENT AGREES WITH EMBASSY THAT POSITIVE GOC ACTION ON NPT SEEMS DOUBTFUL. THEREFORE, AT THIS TIME, RELATIVELY GREATER EMPHASIS SHOULD BE PLACED ON GOC COMPLETION OF TLATELOLCO SAFEGUARDS AGREEMENT AS AN EARLY AND INTERIM GOAL. CHRISTOPHER

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